

GOVERNMENT OF ANDHRA PRADESH  
ABSTRACT

CLUSTERS – Formation of 12395 Panchayat Clusters – Orders – Issued.

-----  
PANCHAYAT RAJ AND RURAL DEVELOPMENT (MDL.II) DEPARTMENT

G.O.Ms.No.421,

Dated:30-10-2008.

Read the following:

1. G.O.Ms.No.369, P.R. & R.D. (Mdl.II) Dept.,  
Dated: 12-12-2001.
2. G.O.Rt.No.1916, Revenue (Ser.II) Department,  
Dated:26-11-2004.
3. G.O.Ms.No.1950, Revenue (VA.I) Dept.,  
Dated:30-12-2006.
4. From the Commissioner, PR & RE., Hyderabad.  
Lr.No.122/CPR&RE/B1/2007, Dated:1-10-2007

\*\*\*\*\*

ORDER:

In the G.O. first read above, the Government have introduced a full time functionary called Panchayat Secretary at Gram Panchayat Level to handle both Revenue and Developmental works under the overall control of Gram Panchayats during the year 2001.

2. Government felt that the Revenue and Panchayat Raj Administrative apparatus at the grass root level was vital, for an effective and good governance constituted a Committee of Group of Ministers consisting of Minister for Revenue, Minister for Panchayat Raj, and Minister for Home vide G.O. second read above.

3. The Group of Ministers made the following recommendation on 22-9-2006.

“Existing Revenue Villages and Gram Panchayats should be arranged into Revenue Village Clusters and Panchayat Clusters respectively. These clusters should be co-terminus as far as possible, so that Revenue Department and Panchayat Raj Institutions are able to meet their respective staffing requirements to great extent by utilizing the functionaries that will be available after re-transferring the erstwhile staff of the Revenue Department”.

4. In the G.O. 3<sup>rd</sup> read above, Government have accepted the recommendation of the Group of Ministers in principle. The Group of Ministers in their meeting held on 3-4-2007 have discussed the issue of formation of both Revenue and Panchayat Clusters and felt that certain broad criteria be evolved and Collectors could be asked to workout the exact number of Clusters which would be necessary to be formed, so that the objective of the Government to strengthen grass root level administration

P.T.O.

becomes a reality. After elaborate discussion, the Group of Ministers felt that while the ideal situation would be to have at least one Government functionary in each village, a realistic estimate of the work load, population to be served and the average distance which ordinary citizen would have to travel to meet this Governmental functionary need to be kept in mind while working out the new system. The basic criterion would be the proximity and convenience of the common man to obtain various details and certificates and to get his grievances and disputes settled expeditiously. Keeping these factors in mind, it was felt that the tentative guidelines should stipulate that:

- i) each cluster should serve a population of 5000
- ii) where the population of villages /Gram Panchayats is more than 5000, the possibility or the need for additional functionary may be thought of;
- iii) the cluster shall be formed taking into view the Mandal boundaries and there shall be no splitting up of either Gram Panchayat or revenue villages while forming these clusters;
- iv) the maximum distance to be travelled by the functionary to various villages within the cluster should not be more than 5 KMs. This would also mean that no citizen should travel more than 5 KMs to contact this Government functionary.
- v) the clusters being formed would have to ensure that there is only one headquarters for both revenue and Panchayat Raj functionaries. In other words, these would be co-terminus clusters.

5. Government have reviewed the issue of formation of Panchayat Clusters with the selected district officials i.e., Joint Collectors and District Panchayat Officers of Guntur, Kadapa and Khammam on 16.5.2007 and prescribed a proforma for obtaining proposals from District Collectors on formation of Clusters.

6. Government have also reviewed the progress of formation of Panchayat Clusters on 19-6-2007 and requested the Commissioner, Panchayat Raj and Rural Employment to nominate two (2) or three (3) District Panchayat Officers and Divisional Panchayat Officers who are well versed with the subject and having field experience and direct them to study the reports submitted by the District Collectors on formation of Panchayat Clusters and submit a note on the issues arising out of formation of Panchayat Clusters.

Contd.....3.

7. Government have further reviewed the matter on 18-7-2007 and it has been decided that the Commissioner, Panchayat Raj and Rural Employment shall communicate the districtwise discrepancies / deviations observed by the study team of the District Panchayat Officers on formation of Clusters to all the District Panchayat Officers for re-check and rectification under the supervision of Joint Collector / District Panchayat Officer. The District Collectors shall furnish the final list of Clusters to the Special Chief Secretary & Chief Commissioner, Land Administration / Principal Secretary(Revenue)/ Principal Secretary(PR) / Commissioner, Panchayat Raj and Rural Employment. The Commissioner, Panchayat Raj and Rural Employment was also requested to forward the list of Clusters of all Districts with his comments.

8. In the reference 4<sup>th</sup> read above, the Commissioner, Panchayat Raj and Rural Employment had consolidated the list of Clusters of all the Districts received from the District Collectors and furnished the final list along with his observations by following the criteria of having 5000 population and 5 K.Ms. radius in plain areas and 2500 population and 2.5 K.Ms. radius in hill areas to Government.

9. The Group of Ministers discussed the proposals of the District Collectors received from the Commissioner, Panchayat Raj and Rural Employment on 9-10-2007 and approved for formation of 12397 Panchayat Clusters to strengthen the grass root level administrative machinery and streamline the delivery system with one functionary for each Panchayat Cluster.

10. The Commissioner, Panchayat Raj and Rural Employment, Hyderabad in his Letter dt.28.2.2008 has stated that the Number of Clusters to be formed is 12395 instead of 12397 due to merger of three (3) Gram Panchayats into Municipality in Srikakulam District and one (1) additional cluster in Mahabubnagar District .

11. Government have carefully examined the matter and accepted the recommendation of the Group of Ministers and decided to form 12395 Panchayat Clusters in the State.

12. Accordingly, Government hereby order for formation of 12395 Panchayat Clusters having 5000 population and 5 K.Ms. radius in plain areas and 2500 population and 2.5 K.Ms. radius in hill areas. The Number of Clusters formed in each District is annexed to this order.

13. The existing number of Gram Panchayats i.e., 21,809 shall remain the same.

14. The Commissioner, Panchayat Raj and Rural Employment, Hyderabad shall take necessary action accordingly.

:: 4 ::

15. This orders issues with the concurrence of Finance (Expr.PR&RD) Department vide their U.O.No.18552-B/263/Expr.PR&RD/08,Dated:7-7-2008.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF ANDHRA PRADESH)

CHITRA RAMCHANDRAN,  
SECRETARY TO GOVERNMENT.

To  
The Commissioner,  
Panchayat Raj and Rural Employment, Hyderabad.  
The Revenue (VA.I) Department.  
The Spl.CS & Chief Commissioner of Land Administration, Hyd.  
All the District Collectors.  
All the District Panchayat Officers in the State.  
The Director of Treasuries & Accounts, AP., Hyderabad.  
All the District Treasury Officers in the State  
The General Administration (Cabinet) Department.  
The Law (A) Department.  
The Finance (Expr.PR&RD)Department.

Copy to:

P.S. to Minister(PR)  
P.S. to Minister(Home)  
P.S. to Minister(Revenue)  
P.S. to Prl. Secretary to CM  
P.S. to Secretary(PR)

// FORWARDED :: BY ORDER //

SECTION OFFICER.

**Contd. Page 5 for ANNEXURE**

**ANNEXURE**

**STATEMENT SHOWING THE NUMBER OF CLUSTERS FORMED DISTRICT WISE**

Sl. No.	Name of the District	No. of Panchaya Clusters Formed.
(1)	(2)	(3)
1	Srikakulam	565
2	Vizianagaram	490
3	Visakhapatnam	567
4	East Godavari	728
5	West Godavari	572
6	Krishna	519
7	Guntur	602
8	<u>Prakasam</u>	568
9	<u>Nellore</u>	447
10	<u>Kadapa</u>	375
11	<u>Kurnool</u>	576
12	<u>Anantapur</u>	550
13	<u>Chittoor</u>	606
14	<u>Karimnagar</u>	626
15	<u>Khammam</u>	592
16	<u>Adilabad</u>	580
17	<u>Warangal</u>	656
18	<u>Nalgonda</u>	573
19	<u>Medak</u>	527
20	<u>Nizamabad</u>	477
21	<u>Mahaboobnagar</u>	818
22	<u>Rangareddy</u>	381
	TOTAL	<b>12395</b>

SECTION OFFICER.